LIVINGSTON CITY COMMISSION ADDENDUM

REGULAR MEETING 07.12.2022

ADDENDUM TO ORDINANCES:

- A. SUPPORTING DOCUMENTS PERTAINING TO ORDINANCE NO. 3036 ZONING KAUL PROPERTY
- B. SUPPORTING DOCUMENTS PERTAINING TO ORDINANCE NO. 3037 ZONING HAUG PROPERTY

**City Manager** Michael Kardoes

220 E Park Street (406) 823-6000 phone

citymanager@livingtonmontana.org www.livingstonmontana.org



Incorporated 1889

**Chairperson** Melissa Nootz

Vice Chair Karrie Kahle

**Commissioners** Mel Friedman Quentin Schwarz Torrey Lyons

June 21, 2022

City Manager 414 East Callender Street Livingston, MT 59047

The City Zoning Commission makes the following recommendation to the City Commission:

Recommend <u>Approval</u> of the of the Zoning Amendment for the Kaul Property and that the parcel be zoned High Density Residential (RIII).

Sincerely,

Jim Woodhull Director of Building/Planningc

## <u>STAFF REPORT</u> ZONING MAP AMENDMENT – 1200 W. MONTANA

#### **Background**

Diamond Lodge Development, represented by Mr. Dan Kaul, owner of property described as Lots 1-16 of Block 22 and Lots 17-32 of Block 23, Palace Addition, located at 1200 West Montana Street, is requesting a zone change from RII to RIII. This Parcel has a very large single-family home on it that has recently been used as an assisted living facility. The applicant would like to be able to convert the exiting building into several studio style apartments as well as provide another 25 building sites suitable for two or more dwellings on each lot.



## **Proposed Findings of Fact**

Criteria and Guidelines for Zoning Regulations (MCA 76-2-304): (1) Zoning regulations must be:

(a) made in accordance with a growth policy:

## Staff Comments:

- The adopted Growth Policy doesn't specifically address the land use of this parcel or its potential for change. However, the Growth Policy does provide general guidance in relation to zoning such as:
- Strategy 3.1.1.2: Evaluate and amend the zoning ordinance to allow for higher densities and wider land uses in areas that can support such development.
  - The designation of RIII zoning would allow for higher density housing and a smaller, more compact footprint.
  - Adjacent infrastructure is adequate for increased density. Any development on the parcel will require that sidewalks are brought to City Standards and connection to the City's water and sewer system.
- Strategy 3.1.1.8: Reduce urban sprawl through compact development consistent with the Future Land Use Map of this Growth Policy.
  - Again, the FLUM does not address the potential for zone change at this location. However, zoning for higher densities in already developed areas of the City and adjacent to existing higher density residential and commercial services has the potential to reduce urban sprawl by concentrating housing in a much smaller area and facilitates a more walkable and bikeable City.
- Objective 5.1.4: Promote a mix of housing within neighborhoods that supports a variety of household income levels, household age groups, and housing types.
  - The proposed RIII designation allows for a variety of residential uses from single-family homes to multi-unit buildings. The potential for denser, multi-unit buildings should promote affordability serving a currently underserved group in the City. Also, the potential for multiple small units can also support a variety of age groups and income levels.

## (b) designed to:

(i) secure safety from fire and other dangers;

### Staff Comments:

- Any future development on the parcel will be required to meet all adopted fire and building codes.
- Generally, the uses allowed in the RIII district would have a low fire danger.

(ii) promote public health, public safety, and the general welfare; and

## Staff Comments:

• The proposed zoning allows for a higher density, residential use. No impact on public health, safety, or general welfare is anticipated.

(iii) facilitate the adequate provision of transportation, water, sewerage, schools, parks, and other public requirements.

## Staff Comments:

• Zoning the parcel to a higher density residential use should not affect the provision of transportation or other services. The sewer and water infrastructure in this area is adequate for the proposed density.

# (2) In the adoption of zoning regulations, the municipal governing body shall consider:

(a) reasonable provision of adequate light and air;

## Staff Comments:

• The RIII zoning district was initially designed to provide adequate light and air.

(b) the effect on motorized and nonmotorized transportation systems;

## Staff Comments:

- The intent of the zoning amendment is to provide a higher density potential for property that is, largely, undeveloped. The development of this land, as RIII or at the current RII density, will generate an increase in both motorized and non-motorized traffic.
- The parcel is across Montana Street from an existing Windrider stop.

## (c) promotion of compatible urban growth;

## Staff Comments:

• The City' Growth Policy seeks in-fill development, higher densities and the avoidance of sprawl. This zoning amendment seems to embody all of these goals.

(d) the character of the district and its peculiar suitability for particular uses;

## Staff Comments:

• The subject property is bounded by RIII zoning to the north and west, RII zoning to the east and Industrial zoning to the south. The amendment to RIII would be compatible with the district.

(e) conserving the value of buildings and encouraging the most appropriate use of land throughout the jurisdictional area.

## Staff Comments:

• The proposed map amendment would allow the conversion of the existing structure into multiple units. The current zoning would only allow four total units in this building.

## Spot Zoning Criteria:

(1) the proposed use is significantly different from the prevailing use in the area.

## Staff Comments:

- The proposed zoning would be an extension of the existing RIII zoning to the west and north.
- (2) the area in which the requested use is to apply is rather small from the perspective of concern with the number of separate landowners benefited from the proposed change.

## Staff Comments:

• The proposed zoning applies to just over 3 acres of land. This parcel is quite large in relation to those in the area and the City as a whole.

(3) the change is special legislation designed to benefit only one or a few landowners at the expense of the surrounding landowners or the general public.

Staff Comments:

• The proposed zoning is designed to facilitate the development of additional housing for the general public.

Public Hearing

## **Staff Recommendation**

The Zoning Coordinator believes that the proposed zoning designation of RIII meets the requirements of the City, State Statute, and avoids spot zoning. Staff recommends that the Commission adopt the proposed zone map amendment.

Attachment I.....Windrider Route Map

May 6, 2022

Dan Kaul 19 Lake Drive Livingston, MT 59047

Dear City of Livingston Department of Planning,

Please find attached my application for a zone change from R2 to R3 for our project at 1200 West Montana Ave. Included is our preliminary plat, a zoning map showing adjacent R3 zoning. We make this request in order to expediently reduce the critical shortage of housing in our community.

There are two principal reasons we seek this zone change. First, the existing structure, with R2 zoning, we would only be able to convert this structure into a 4-plex, which is not its highest and best use. R3, would allow us to be able to convert this building into a dozen or so very nice studio units for work force housing. As a downtown business owner and one who has ties to many local businesses, the need for this type of housing cannot be overstated. Employers can't find employees to fill open job positions, employees can't find a place to live that is affordable. All partners in this effort are affected by this need (Mike White, Gayle Laufer-Caslen Living Center and the Kauls and Baweks-The Murray Hotel). Secondly, we have divided the rest of the property into smaller sized lots. The homes we plan to build will be smaller homes, each with ADU's. R3 for this is essential given the difference in setbacks allowing for greater flexible for building sites on the smaller sized lots. R3 will also make the lower lots more viable for building given they are on a steep pitch.

We believe this project dovetails perfectly with the new growth policy, meeting all criteria. This project is in total accordance especially given the proximity to the downtown area, the fact that its expanding existing R3 zoning, which is adjacent on 2 sides, and the scale of this project at 3.2 acres will not overwhelm existing traffic crossings. We have begun working closely with the city planning staff to address all issues for compliance with 76-2-304 MCA. We will be making considerable infrastructure improvements and all health and safety concerns will be addressed. R3 just makes sense for this property, especially when you do consider the actions taken to develop the new growth policy and other relevant ordinance changes made recently. We need more housing and more housing close to downtown is ideal.

I have been working on projects in and around downtown for many years and find that infilling and increasing density and now utilizing the new policies for ADU's very appealing. This is the best way to support and preserve our beautiful downtown. I personally have gotten a great deal of satisfaction from these projects over a 30-year period. I believe that this property is truly unique given where it is and how it will help address one of our community's greatest needs. Given the existing buildings potential as work force housing and the fact that seven lots are adjacent to Montana and can tie into infrastructure, we can begin to address these needs quickly.

Thank you for your consideration. We believe this to be a unique opportunity to accomplish the intentions of the new growth policy.

Thank you, Dan Kaul 406-220-1272



City of Livingston Department of Planning 220 E. Park St. Livingston, MT 59047 (406)222-4903 <u>planning@livingstonmontana.org</u>

## City of Livingston Zoning Map Amendment Application

- 1. Property Owner Name: PLAMOND LODGE DEVELOPMENT, LLC
- 2. Location of Property

General Location: PALACE ADDITION	-LIVINGSTON
Address: 1200 WEST MOWTANA	
Subdivision: PALACE ADDITION	Lot: 1-16 Block: 22
Zoning District:	17-32 23

## 3. Contact Information

Property Onner
Home Address: 19 LAKE DRIVE
LIVINGSTON MET 59047
Phone Number: 406 220 1272
Email Address: daniele kaule gmail.com
Primary Contact/ Applicant
Name: DAN KAUL
Address: 19 LAKE DR
LIVINGSTON, ME SADAT
Phone Number: 406 220 1272
Email Address: daniele Kaule gmail com
Secondary Contact
Name: MIKE WHUTE
Address: 74 LILY VALLEY CR STE 101
BILLINGS, MT 59105
Phone Number: 404 281 8544
Email Address: MIKE @ CASLENIC, COM

3

## 4. Property Information

Existing Structures on Property: ONE EXISTING RESIDENCE 58064 ONE EXISTING STORAGE BULLDING R3 Proposed Zoning Designation:

I hereby certify that the information included in this application is true and accurate.

UNP

Applicant's Signature

6/22 9 Date





2021/2022



## **Schedules & Routes**



## A Free Public Transportation Service in Park County, Montana

Fixed route services are available between 6:15 a.m. and 6:15 p.m.. Monday through Friday. The bus does not run on weekends or holidays.

As required by the Americans with Disabilities Act, we also provide Paratransit Dial-A-Ride (DAR) service, which is an appointment-based, sharedride specialized public transit service for people who have disabilities or other conditions that might make it difficult for them to utilize our fixed-route service. DAR operates up to <sup>3</sup>/<sub>4</sub> of a mile from our fixed bus route.

Prearranged para-transit services (an application process is required) are available Monday through Friday.

> **Print Edition Date:** 09/01/2021

## **Comments, Questions or Concerns**

We would love to hear from you. Please contact us:

406.922.5683 (Phone)

TTY: DIAL 711

414 East Callender Street Livingston, MT 59047

transit@parkcounty.org

www.parkcounty.org/Government-Departments/Transit

**G** Windrider Transit

#### Title VI:

In accordance with state and federal law. Windrider Transit does not discriminate on the basis of race, color, national origin, sex, age, disability or other protected class.

The Park County Windrider Transit Board meets on the third Thursday of each month at 1:00 p.m. in the City-County Complex. The meetings are typically held in the Community Room. Please contact transit@parkcounty.org to be placed on the agenda or to verify meeting dates and times.



406.922.5683 transit@parkcounty.org

## PLEASE KEEP IN MIND...

Schedule fluctuations may occur due to unforeseen breakdowns, weather, traffic, trains, etc.

If the designated stop area is blocked or seen as dangerous at the time drivers make a stop, they will find the safest spot to stop to pick up passengers, in the very near vicinity.

Please be at designated stops at least five minutes before the scheduled departure time.

Once permanent stops are determined, bus shelters will be incorporated based on future funding.

Drivers will pick up/drop off passengers at certain corners along routes IF it is safe AND IF they have time, based on departure times at other stops on the fixed route schedule.

The most recent version of the fixed route schedule is always posted on the Park County websiteunder the Transit Department page. Please refer to the schedule on that page, as it is the most accurate schedule.

We ARE NOT an ambulance service and DO NOT transport passengers in need of immediate medical attention. We do transport passengers to Livingston HealthCare for appointments.

Service animals or animals in small crates are allowed; emotional support and comfort animals are not allowed.

Like us on Facebook, where you will get the most up-to-date information regarding upcoming events, schedule fluctuations, out-of-service days, etc.

Please periodically check our website for bus news and updates, new services, maps and schedules!

> **Print Edition Date:** 09/01/2021

We thank our many local community partners for providing additional cash and in-kind contributions to help make this program viable and successful.



**Community Closet Community Health** 

Partners Livingston Business Improvement Dist.

Park County Community Foundation

#### Friends of Windrider

American Bank	Huppert, Swindlehurst & Woodruff
Coffee Crossing	
Fairfield Inn by Marriott	NorthTown Livingston
Give a Hoot Campaign	Printing for Less
Donors	Rx Coffee



Montana Department of Transportation (MDT) administers federal and state capital and operating grants to help qualified organizations provide transportation to the rural general public, including the elderly and disabled. Eligible recipients of this funding are local public bodies; private nonprofit organizations; tribal governments and agencies; and, operators of transportation services.

Foods

Town & Country





**City Manager** Michael Kardoes

220 E Park Street (406) 823-6000 phone

citymanager@livingtonmontana.org www.livingstonmontana.org



Incorporated 1889

**Chairperson** Melissa Nootz

Vice Chair Karrie Kahle

**Commissioners** Mel Friedman Quentin Schwarz Torrey Lyons

June 21, 2022

City Manager 414 East Callender Street Livingston, MT 59047

The City Zoning Commission makes the following recommendation to the City Commission:

Recommend <u>Approval</u> of the of the Zoning Amendment for the Haug Property and that the parcel be zoned High Density Residential (RIII).

Sincerely,

Jim Woodhull Director of Building/Planningc

May 26, 2022

### <u>STAFF REPORT</u> ZONING MAP AMENDMENT – 9 & 21 ROGER'S LANE

#### **Background**

On April 19<sup>th</sup>, 2022, the City Commission Adopted a Resolution (No. 5031) approving the annexation of the parcels commonly addressed as 9 & 21 Roger's Lane. The parcels are legally described as Lots 16 & 17 of the Acreville Subdivision in Section 23, Township Two South (T02S), Range Nine East (R09E), as shown outlined on the map below.

As the property was annexed into the City a zoning amendment must be undertaken to update the Official Zoning Map to include the property. The property is currently used for two single-family residences, a greenhouse and a commercial RV park, and the applicant has stated that they plan to develop multi-family dwellings on the property and they have asked to be zoned Highway Commercial. The intent of the Highway Commercial Zoning District is "[a] district intended to provide areas for residential structures, commercial and service enterprises which serve the needs of the tourist, traveler, recreationalist or the general traveling public. Areas designated as Highway Commercial should be located in the vicinity of freeway interchanges, intersections on limited access highways, or adjacent to primary and secondary highways."

The adjoining properties in the City are zoned HC to the east and south and there is an RII neighborhood to the north. The HC property to the south is currently vacant while the property to the east consists of three motels, a butcher shop/restaurant and a laundry facility. The RII neighborhood to the north contains about 12 single-family homes. Adjacent properties in the County are generally used for single-family residences.



## **Proposed Findings of Fact**

*Criteria and Guidelines for Zoning Regulations (MCA 76-2-304):* (1) *Zoning regulations must be:* 

(a) made in accordance with a growth policy:

## Staff Comments:

• The parcel is shown in the Extra-territorial Jurisdiction (ETJ) as it has recently been annexed into the City. The ETJ Future Land Use Map shows the area as "Mixed Use" (MU) described as a "a designation intended to accommodate a mix of residential, neighborhood scale commercial and offices, and small scale manufacturing." The designation of HC would allow a very similar density as described by the Growth Policy. The primary differences between MU and HC is that HC allows a greater variety of land uses, most significantly, Travel Trailer Parks, Motels/Hotels and Drive-in Restaurants are allowed in HC and not MU. The potential developer of this property has stated that they wish to construct multi-family housing on the site, but it should be

noted that while there is a stated intent, there is no requirement for the applicant to construct the development or retain the property, anything allowed by zoning could be built on the property once the zoning is approved by the City Commission.

- Strategy 3.1.1.2: Evaluate and amend the zoning ordinance to allow for higher densities and wider land uses in areas that can support such development.
  - The designation of HC zoning would allow for high density for both housing and/or commercial uses.
  - Adjacent infrastructure is adequate for increased density. Any development on the parcel will require that, at a minimum, Roger's Lane and sidewalks are brought to City Standards and connection to the City's water and sewer system.
- Strategy 3.1.1.6: Encourage residential developments to provide neighborhood commercial areas serving residents within walking distance.
  - Any future development would be within easy walking distance of the entire Park Street corridor.
- Strategy 3.1.1.8: Reduce urban sprawl through compact development consistent with the Future Land Use Map of this Growth Policy.
  - The proposed zoning allows for a high density consistent with what is shown on the ETJ FLUM for the parcel.
  - Zoning for higher densities in already developed areas of the City/County interface and adjacent to existing higher density residential and commercial services has the potential to reduce urban sprawl by concentrating housing on a much smaller footprint than possible without connection to the City's water and sewer infrastructure and facilitates a more walkable and bikeable City.
- Strategy 3.4.3.2: Encourage development near transit routes and active transportation infrastructure to promote development that produces minimal strain on the environment and existing transportation infrastructure.
  - The parcel is within walking distance of an existing Windrider Transit line (Attachment III) and the 89S multi-use path.
- Strategy 4.1.3.3: Reduce climate disruption through compact growth and increased transportation choices that reduce the need for driving.
  - The parcel is in an existing developed area and the HC designation would allow for a significant increase in dwelling units within walking distance of a Windrider bus stop, the 89S multi-use path, and the rest of the Park Street corridor, promoting transportation choices and minimizing the need to drive.
- Objective 5.1.4: Promote a mix of housing within neighborhoods that supports a variety of household income levels, household age groups, and housing types.

• The proposed HC designation allows for a variety of structures form a single-family home to multi-unit buildings. The potential for denser, multi-unit buildings should promote affordability serving a currently underserved group in the City. Condos and apartment buildings can also support a variety of age groups as maintenance requirements are lowered compared to traditional single-family homes.

## (b) designed to:

(*i*) secure safety from fire and other dangers;

## Staff Comments:

• Any future development on this parcel will be required to meet all adopted fire and building codes, no increase in fire or other danger is anticipated.

## (ii) promote public health, public safety, and the general welfare; and

## Staff Comments:

• The parcel has recently been annexed, as the City's Zoning Ordinance is designed to protect the health, safety, and welfare of the community the zoning should have a positive impact on all three.

(iii) facilitate the adequate provision of transportation, water, sewerage, schools, parks, and other public requirements.

## Staff Comments:

- The parcel is accessed by an existing public road (Roger's Lane). Zoning the parcel allows the City to ensure transportation is adequate prior to development of the parcel. Additional development on the parcel will require that Roger's Lane is brought to city standards.
- Increasing the density allowed on the parcel could add additional students to the school system and users to the parks system. The schools and parks should have capacity to maintain service with any future development.
- The lot is required to connect to City water and sewer. Analysis of the water and sewer capacity will need to occur with any development proposal.

# (2) In the adoption of zoning regulations, the municipal governing body shall consider:

(a) reasonable provision of adequate light and air;

## Staff Comments:

• The intent of the zoning amendment is to zone the newly annexed land, there should be no impact to the provision of light and air.

• By zoning the lot any new structures will be required to meet the setbacks as listed in the City's Zoning Ordinance and Building Code separation distances which do not currently apply to the lot, ensuring separation between structures for light and air.

## (b) the effect on motorized and nonmotorized transportation systems;

## Staff Comments:

• Zoning the parcel HC could increase the traffic on Roger's Lane, and increase usage of the Windrider bus and sidewalk. All three systems should be able to accommodate future growth and impacts will be evaluated at time of development.

## (c) promotion of compatible urban growth;

## Staff Comments:

• Adjacent lots in the City are zoned HC and RII and the proposal would be a continuation of adjacent urban growth.

# (d) the character of the district and its peculiar suitability for particular uses;

## Staff Comments:

- The parcel sits within an existing, transitional neighborhood, and consists of low density residential, county properties bounded on the east and south by high density commercial zoning. The proposed zoning on the parcel is consistent with the adjacent parcels within the City.
- As noted above, the location of the parcel is in the vicinity of Park Street and multiple transportation systems and is appropriate for higher density development.

(e) conserving the value of buildings and encouraging the most appropriate use of land throughout the jurisdictional area.

## Staff Comments:

• The few existing buildings on the property may be removed. The allowable density of the proposed zoning district should make up for any loss in dwelling units. The required infrastructure improvements for the development of this parcel will likely increase the surrounding property values.

## Spot zoning Criteria:

(1) the proposed use is significantly different from the prevailing use in the area.

Staff Comments:

- The proposed zoning is an extension of the HC zoning to the east and south.
- (2) the area in which the requested use is to apply is rather small from the perspective of concern with the number of separate landowners benefited from the proposed change.

## Staff Comments:

- The proposed zoning is for two lots with a single owner that has been annexed into the City. This ten-acre parcel is not small in relation to the majority of properties in the vicinity or within the City as a whole.
- (3) the change is special legislation designed to benefit only one or a few landowners at the expense of the surrounding landowners or the general public.

## Staff Comments:

• The proposed zoning is for two lots with a single owner that has been annexed into the City. Far from being special legislation, the proposed zoning is designed to encourage the development of additional housing for the general public.

## Public Hearing

## Staff Recommendation

The Zoning Coordinator believes that the proposed zoning designation (HC) meets both the requirements of the City of Livingston, State Statute, and avoids spot zoning. Staff recommends that the Commission adopt the proposed zone map amendment.

## Attachments Attachment I..... Windrider Route Map



City of Livingston Department of Planning 220 E. Park St. Livingston, MT 59047 (406)222-4903 planning@livingstonmontana.org

## City of Livingston Zoning Map Amendment Application

1.	Property Owner Name: David + Mary Haug
2.	Location of Property
	General Location: 9 2 21 Rocers Lane
	Address: <u>9+21 Rogers Ln</u>
	Subdivision: La Lot: Block:
	Zoning District: 17
3.	Contact Information
	Property Owner
	Home Address: 33 Willow Creek Rd
	Livingston MT SQ047
	Phone Number: 406-223-0768
	Email Address: haugfarms@gmail.com
	Primary Contact/ Applicant
	Name: David Haug
	Address: 33 Willow Cr Rd
	Livingston int squit
	Phone Number: 404-223-0-768
	Email Address: haug farms @ gmail. com
	Secondary Contact
	Name: Kristin Haug
	Address:
	Phone Number:406-223-8467
	Email Address: <u>Kzhinvestments@gmail.com</u>

## 4. Property Information

Existing Structures on Property:	RV Park, Mobile Home Park	
9 Rogers Lane	house, greenhouse a commercial	
21 Rogens Lane	house a barn	
Proposed Zoning Designation: <u>Highway Commercial</u>		

I hereby certify that the information included in this application is true and accurate.

Applicant's Signature J 3-23-22 Date Æ